federal energy management program

# M&V Plans in Super ESPCs – Perceived Shortcomings

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The Department of Energy's Federal Energy Management Program's (FEMP) mission is to facilitate the Federal Government's implementation of sound, cost-effective energy management and investment practices to enhance the nation's energy security and environmental stewardship.

# **Key Issues**

- Mis-attribution of IPMVP options
- Use of simulations under Option A
- Amorphous performance period measurement
  - particularly in controls ECMs
- Insufficient use of Options B & C
- Out-of-proportion savings claims
  - relative to total site consumption
- Goal: tighter, more harmonized reviews
  - Training to PFs and Lab reviewers



## Mis-attribution of IPMVP options

#### Option B example for solar PV ECM:

 "[ESCO] will commission the system and monitor conditions for a two-week period to verify efficiency"

#### Review of IPMVP retrofit isolation options:

- A: Key parameter measurement
  - the most critically affected parameter needs to be measured before and after installation
  - EX: power draw of sample of retrofitted lights measured before and after installation (operating hours from measured baseline)
- B: All parameter measurement all relevant parameters must be measured
  - EX: PV output metered, adjusted for insolation



## Simulation ... called Option A

#### Example: Controls system upgrade

- A"calibrated simulation model will be used as the basis for determining baseline and post-installation energy use"
- "Performance Period: [ESCO] will review semi-annual trend data for a sample group of HVAC systems to verify that the DDC/BAS maintains its operational parameters to preserve savings."

#### Is this okay?

- Does commitment to "review semi- annual trend data" constitute measurement?
- TX A&M response: This is not M&V.
- PECI (Lia Webster): It's not specifically prohibited, but to call it Option A the key parameters need to be measured in performance period



# Amorphous measurement commitments

- EX: "[ESCO] will review semi-annual trend data for a sample group of HVAC systems"
- EX: "Upon acceptance, the values of the variables used in the calculations will be verified and remain fixed throughout the remainder of the contract term."
- These statements are vague and unhelpful b/c they don't commit the ESCO to anything



# Amorphous measurement commitments (cont.)

- Key question: What would constitute a failure?
  - or at least precipitate an intervention (whether by the ESCO or the site)
- In other words:
  - To what is the ESCO committing?
  - How is the ESCO sharing the risk with the site?

### Insufficient use of Options B & C

- B & C are "Cadillacs" of M&V
- Granted:
  - B & C are overkill for many ECMs (e.g., lighting w/out controls, 1-for-1 boiler replacements, etc.)
  - B & C put ESCO at greater risk, esp. as term extends and static variables (e.g., loads) change at site
- However, B & C make sense in many instances
  - EX: any generation ECM (B)
  - EX: steam decentralization (C)
- Compromise with C is short-term (1-3 year) application, after which A is used

# **Out-of-proportion savings claims**

- EX: modeled water savings (using usage assumptions) exceeded total site water consumption
- Simple remedy: show ECM savings as percentage of total site use
  - E.g., "This ECM saves 11% of all electricity at site."
- This provides simple reality check

# **FEMP M&V Review Strategy**

- LBL will review all approaches (from PAs) and plans (from FPs) in CY '10
- Training will be administered to PFs and Lab "Core Team" reps
  - goal is to both improve and harmonize reviews among different reviewers
- Some in-depth on-site reviews may be conducted of a sample of projects